

ITEM 13.2 PUBLIC EXHIBITION OF DRAFT CLONTARF BEACH

MASTERPLAN

REPORTING MANAGER EXECUTIVE MANAGER PARKS AND RECREATION

TRIM FILE REF 2019/224506

ATTACHMENTS 1 4 Public Exhibition of Draft Clontarf Beach Masterplan

SUMMARY

PURPOSE

To seek endorsement from Council to publicly exhibit the draft Clontarf Beach Masterplan.

EXECUTIVE SUMMARY

Clontarf Beach is one of the most iconic harbour beaches in Sydney. The area is renowned for its strong natural, cultural and built heritage, its wonderful vistas and the fun that people from all over Sydney enjoy. As its popularity has increased, infrastructure to support use has not been renewed or upgraded to meet current expected levels of service. As a result, the park no longer functions well and consequently does not meet the community's expectations.

To resolve this situation, Council is committed to working with the community to develop a masterplan for this iconic location that will be implemented as part of our forward capital works program. Council has undertaken initial community engagement and technical investigations to prepare the attached draft Masterplan. This included a formal engagement period with the general community in late 2018, ongoing liaison with key stakeholders, and obtaining expert heritage, arboriculture, coastal engineering and civil engineering advice.

The overall vision for Clontarf Reserve is to achieve potential recreational opportunities whilst conserving and enhancing natural and cultural heritage values for this iconic foreshore open space.

The key features proposed by the draft masterplan to assist in delivering the vision include:

- realigning the car park to the eastern side of the site to create more and contiguous open space
- an expansion of the tidal pool to 50 metres in length
- an upgrade of the playground and installation of additional small toilets adjacent
- Sandstone bleachers overlooking the tidal pool
- better connections between key features
- preservation of the heritage values of the site.

It is proposed to publicly exhibit the draft Masterplan over the month of June and report the recommended final plan back to Council in July 2019.

RECOMMENDATION OF DIRECTOR TRANSPORT AND ASSETS

That Council endorse the draft Clontarf Beach Masterplan for public exhibition for at least 28 days.



REPORT

BACKGROUND

Clontarf Beach is one of the most iconic harbour beaches in Sydney. The area is renowned for its strong natural, cultural and built heritage, its wonderful vistas and the fun that people from all over Sydney enjoy. The foreshore park overlooking Middle Harbour, Clontarf Marina and the Spit Bridge is highly valued by the local residents and the broader community as well as day visitors and tourists. It is a popular destination for socialising and picnicking since the 19th century and is a key stopping point on the Manly to Spit Walk.

Key features of the park include:

- the large planted Fig trees and iconic Norfolk Pines, which have been subject to recent vandalism and present ongoing maintenance issues
- Clonny's Restaurant / kiosk facilities, which is a centre-piece facility servicing patrons and users of the park
- variety of grassed picnic areas on the foreshore and surrounds
- recreational facilities including the Victor Chang playground, picnic shelters / table settings, bbqs and amenities building.
- Car parking areas located on either side of the main access road into the park, along Sandy Bay Road, Holmes Avenue and Monash Crescent; also presents a key issue during busy times as there is no public transport option to Clontarf.

The park itself is heritage-listed as well as a number of specific items ie:

- Middle Harbour Syphon, a large concrete aqueduct and pumping station structure owned and operated by Sydney Water, which dissects the open spaces and impedes connectivity physically and visually
- Clontarf tidal rock pool, built in 1949, which is need of critical renewal works to address public safety
- Norfolk Island Pine commemorative tree, which has been vandalised in recent years.

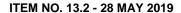
The reserve areas are zoned for the purpose of public recreation and considered regionally significant in terms of natural, visual, social, recreation, cultural, educational, future generational and heritage values.

As its popularity has increased, infrastructure to support use has not been renewed or upgraded to meet current expected levels of service. As a result, the park no longer functions well, does not have enough capacity to meet demand and consequently does not meet the community's expectations.

To resolve this situation, Council is committed to working with the community to develop a masterplan for this iconic location that will be implemented as part of our forward capital works program. The main objectives of this project are to:

- Prepare a Landscape Masterplan for Clontarf Park that will provide planning and design direction for Council to deliver open space recreation improvements for the social and recreational benefits of the community, whilst conserving environmental, cultural heritage and scenic values.
- Address key issues including connectivity, inclusion, accessibility and sustainability for future use and ongoing management of the area.

REPORT TO ORDINARY COUNCIL MEETING





• Engage with the key external stakeholders including the Clontarf Community Forum and broader community, and incorporate valid feedback in the development of the Landscape Masterplan.

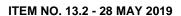
Council has undertaken robust community engagement and technical investigations to prepare the attached draft Masterplan. This included a formal engagement period with the general community in late 2018, ongoing liaison with key stakeholders, and obtaining expert heritage, arboriculture, coastal engineering and civil engineering advice.

The overall vision for Clontarf Reserve is to achieve potential recreational opportunities for this iconic area whilst conserving and enhancing natural and cultural heritage values for this highly valued foreshore open space.

Issues raised through the consultation and technical investigations include the following:

Issue	Response
The location of car park bisects the open space making the eastern grassed area underutilised and the foreshore area overly congested	Council proposes to realign the car park to the eastern side of the park to provide contiguous parkland across the site. This should have the effect of spreading recreational usage more evenly over the open space and will significantly reduce the risk created by moving vehicles particularly in proximity to the playground.
The interface between the park and tidal pool is poor, unsafe and not conducive of recreation	Council proposes to replace the existing dilapidated seawall with sandstone bleachers. This will create a raised seating area for users of the beach and tidal pool, arrest the erosion of the park and provide safer access to the tidal pool via stairs and an accessible ramp.
The trees are vital to the park and must be protected	Council has designed the masterplan to retain the significant trees on site. While there will be some loss of trees to facilitate the proposed realignment of the car park, these will be offset elsewhere in the park.
The park is too popular and has too much impact on surrounding residents.	Council cannot prevent people from visiting such an attractive destination. Council can mitigate the impacts on residents through designing the park to be more resilient to the use, more efficient car parks to ease congestion and making changes in the surrounding streets to parking arrangements to ease direct impact on residents' ability to move around freely.
The playground is unimaginative and not inclusive	The playground is proposed to be upgraded to make it innovative, inclusive and challenging. Inspiration has been drawn from the surrounding trees and beach.

REPORT TO ORDINARY COUNCIL MEETING





Issue	Response
Council should provide a commuter wharf	Given Council is a strong advocate of better public transport networks and has a goal to reduce the community's reliance on cars, the works do not inhibit the provisions of a commuter wharf in the future by transport.
The tidal pool should be 50m in length	Council has included an extension of the tidal pool in the draft Masterplan, however this will not be undertaken during the renewal project in 2019/2020.
The toilets are too far away from the playground	Council is proposing a small new unisex toilet block next to the upgraded playground.

To deliver on the vision for the reserve, the key features proposed by the draft masterplan include:

- Realigning the car park to the eastern side of the site to create more and contiguous open space.
- An expansion of the tidal pool to 50 metres in length.
- An upgrade of the playground and installation of additional small toilets adjacent to it.
- Sandstone bleachers overlooking the tidal pool.
- Better connections between key features.
- Preservation of the heritage values of the site.

CONSULTATION

Council has consulted widely during the preparation of the draft masterplan through meetings with key stakeholders groups and a broad community engagement period in late 2018. Over 90 formal responses were received and over 100 people attended two on site information sessions. Council has also addressed the Clontarf Community Forum on two occasions.

Council proposes to engage the community on the draft Masterplan through, but not limited to, the following:

- Feedback through the project's Your Say Northern Beaches web page.
- Promotion through print media and Council's social media platforms.
- Promotion through Council's community engagement register.
- Signs on site.
- Two drop in sessions on site.

TIMING

Council will commence community engagement in June 2019. Should only minor modifications to the draft Masterplan be necessary following community engagement, it is expected that a report to recommend adoption of the Masterplan will be considered by Council in July 2019. Following adoption, Council will issue tenders for the design and construction of the playground upgrade including the construction of a new unisex accessible toilet.



LINK TO COUNCIL STRATEGY

This report relates to the Strategic Plan Community Outcome Places for People Goal 9 – Our community is healthy, active and enjoys a broad range of creative, sporting and recreational opportunities.

FINANCIAL CONSIDERATIONS

Stage One, consisting of the upgrade to playground, providing better accessibility to toilets and the construction of sandstone bleachers is included in Council's draft Delivery Program for delivery in the 2019-2020 financial year. \$1.2m in funding has been identified. Future stages including the realigning of the car park and extension of the tidal pool will need to be considered in the 2021-2022 financial year.

SOCIAL CONSIDERATIONS

Clontarf Beach is a unique and iconic location on the Northern Beaches. It is renowned as one of the best picnic spots for families in Sydney and the proposed works have been designed to better facilitate that usage as well as recognising the needs of the local community who love the park.

ENVIRONMENTAL CONSIDERATIONS

Council has gone to great efforts to minimise impacts on the natural environment that could be created by the proposed works. While some trees are proposed to be removed to realign the car park, the new configuration of open space will create the opportunity for additional planting at the site. The significant trees that form an integral part of the landscape character of the site will be protected. The works along the foreshore have been designed to reduce erosion and sediment entering Middle Harbour and the bleachers have been positioned based on coastal engineering advice to minimise the risk of sand movement from the beach.

GOVERNANCE AND RISK CONSIDERATIONS

Council has and continues to engage with the community in accordance with Council's Community Engagement Framework. The greatest risk is a delay in finalising the masterplan, which could put Council's Grant funding through the Stronger Communities Program at risk.







Clontarf Reserve Landscape Masterplan Sheet 02 - Sandy Bay Reserve Plan May 2019 Scale 1:1000 @ A3









Clontarf Park Landscape Masterplan eet 03 - Clontarf Reserve Plan

ectivity including high tide access for walk in the future

Playground Upgrade

- Provide the most processes and abilities; design based

or quote more inclusive, fun and chall enging playspace for all ages and abilities; design based

or quote more inclusive, fun and chall enging theme, contained areas for sand softfall and use of hubber and
bas softfall for accessibility.

Newlotify playground footprint to increase foreshore open space, make use of large Fig Tree

shade and redesign shade sail structure to suft.

Improvements to Café / Klosk - Relocate carparking to provide better building presence and physical and visual connection

Provide pedestrian pathways to main entry and for deliveries
 Renovate existing building (internal and external) and outdoor dining area

Provide pedestrian pathway (1.5m wide) through reserve coennecting park facilities and
upen spaces, with coloured concrete lethored aggregates, with coloured concrete lethored aggregate of pole lighting along pathways in Reaping with heritage style

Youth spaces / Fitness Advirties:
- Provide facilite for young people with casual and walled seating, such as ball shooting area parkout 'f freess equipment, dance / performance platform

Incorporate circular timber seating around base of existing Camphor Laurel and Fig Tree,

Foreshore Edge Treatments

 Provide pedestrian pathway to foreshore frontage and incorporate beach shower, footwash

& drinking facilities
- Provide sandstone sitting bleachers, steps & accessible ramp infront of tidal pool
- Reinstate foreshore edge with sandstone logs south of pool to boat ramp

10 Trial Pool Renewal
- Investigate potential for widening pool (to 50m length) and incorporate accessible boardwalk along one side

- interim minor works to improve condition of existing amenities, meet current accessibility code, and eartherfar in keeping with style of claft/block and new park structures — Provide new accessible toletfatilities in northern end of reserve near playground (1 accessible toilet, 1 unions cubicle)

Design future amenities upgrade re-orientated to face central open space, providing male, firmal led change and tolief teolities with central wash basins / breezeway area, as well as accessible abult change fedities.

vide new accessibile pelestrian connection of open spaces and viewing area to harbour ential heritage interpretation / art space for heritage-listed items and Clontarf's natural

14 Sydney Water Infrastructure (NSOOS Syphon & Aqueduct) - Planed restoration for improve visual amenty of heritage-listed structures following remediation requirement (by Sydney Water)

15 Grassed Open Space Facilities
National and enhance existing park features including park furniture, new bbcy/outdoor
kitchen area, ungraded, additional pront shelters, ungraded pole lighting, ongoing
mainten area regime to aid upkeep of grassed areas

open space a rea

Without working trapper and the statement of the stateme

Carpark Layout Modifications - Modify carpark layout to improve traffic congestion, pedestrian safety and create cohesive

Main Park Entry - Improve park entrance with gateway signage and landscape treatment

Peronne Avenue / Sandy Bay Rd intersection

- Improve sense of arrival to Clondar foreshore open space including directional signage, langores sense of arrival to Clondar foreshore open space including directional signage, languages arrived arraments and restoration of Sydnay Water structures, and peronne Avenue and Peronne Avenue and Peronne Ave

MASTERPLAN PROPOSALS

5 Main Pedestrian Promenade

- Provide central pedestrian promenade 13.6m widel that references alignment of historical

roadway, with decorative gravel surface and sandstone edges. Allows for delivery access any

roadway, with decorative gravel surface and sandstone edges. Allows for delivery access any

energency, / maintenance vehicles

- Formal sandstone paped entry with Cook Prine plantings and accent lighting

- Formal sandstone paped entry with Reasure Paints and circular seating

- Provide carsual cale style seating areas either side of promenade

Additional Panking along Sandy Bay Road - Remove garden beds to gain 2 parking bays adjacent Clontarf Reserve species (shown dashed) Provide clear, safe pedestrian crossings through car park