

13.0 TRANSPORT AND ASSETS DIVISION REPORTS

ITEM 13.1	MANLY PARKING PERMIT SCHEME - REVIEW AND AUDIT
REPORTING MANAGER	EXECUTIVE MANAGER TRANSPORT AND CIVIL INFRASTRUCTURE
TRIM FILE REF	2019/384864
ATTACHMENTS	1 ↗ Northern Beaches Parking Permit Framework (Included In Attachments Booklet 3)
	2 ↗ Community Engagement Report Manly Parking Permit Scheme Review and Audit July 2019 (Included In Attachments Booklet 3)
	3 ↗ Resident Parking Scheme - Permit Fees and Charges (Included In Attachments Booklet 3)

SUMMARY

PURPOSE

To provide an update to Council on the progress of the review and audit of the Manly Parking Permit Scheme and endorse the Northern Beaches Residential Parking Permit Framework to undertake community engagement for a period of 28 days.

EXECUTIVE SUMMARY

The existing Manly Residential Parking Permit Schemes whilst compliant when installed, do not meet current Roads and Maritime Services (RMS) requirements for Residential Parking Schemes. The schemes do not impose any eligibility criteria with respect to the availability of off-street parking spaces and other RMS criteria, such as number of off-street car parking spaces at the property. Currently there are approximately 3,812 on-street resident parking spaces across the scheme areas and over 11,000 permits issued. This has potential to create difficulties for residents issued with the residential parking permit to be able to find suitable parking near their residence.

An audit has been carried out to determine the number of on-street and off-street parking spaces, as well as an analysis of permits issued across the ten precinct areas. A clear theme of the feedback received during the community engagement is to enhance the operation of the schemes to provide permits for the use of genuine residents.

The major step to better manage the current schemes will involve the linking of vehicle registration to the property and printing the registration on the permit to prevent the permits from being used inappropriately. To enable Council to move the schemes closer to alignment with the RMS guidelines, it is proposed to limit permits to two per rateable dwelling or one per boarding house room/studio, and introduce a range of additional permit classes that comply with the RMS guidelines whilst also addressing numerous community concerns raised during the recent community engagement sessions.

Further changes to these schemes to better align with current RMS Permit parking guidelines, are likely to create some level of community concern. Council invited all residents in and around the scheme areas to attend a range of engagement drop ins, as well as engaging with all residents and property owners in the affected precincts to provide input into the next phase of the project.

The on-street audit has been completed and while there is a significant difference between precinct scheme areas, the high-level summary shows a clear issue with the number of permits issued compared to the available on-street parking spaces.

This report relates to the adopted MOVE - Transport Strategy actions 5.1 and 5.2, and Goal 17 Strategy c Improve parking options in centres, villages and places, and Goal 19 Strategy b Establish a strong corporate governance framework to ensure decisions and transactions are ethical, efficient, and fair, from the Community Strategic Plan.

RECOMMENDATION OF DIRECTOR TRANSPORT AND ASSETS

That Council:

- A. Endorse the draft Northern Beaches Residential Parking Permit Framework for community engagement for a period of at least 28 days.
 - B. Endorse the following schemes for community engagement:
 - a. Require the residents to demonstrate residential eligibility in line with Northern Beaches Residential Parking Permit Framework, including registration details of each vehicle.
 - b. Require the resident to provide documentation to prove that the nominated address is their principle place of residence.
 - c. Implement the approved fees and charges – New Parking Permit Scheme – Manly.
 - d. Issue a maximum of two permits per rateable dwelling in each precinct area, and offer:
 - i. Visitor's Parking Permits (trial) – single day use and available in books of five and ten (based on period of residence) on a scratch and use basis.
 - ii. Tradesperson Parking Permit – purchased on a needs basis by the week (or part thereof to a maximum of three weeks but not consecutive weeks).
 - iii. Carer's Parking Permits – assigned to the property for carer's as defined by the *NSW Carers (Recognition) Act 2010*.
 - iv. Support Worker Parking Permit – assigned to registered Care Providers vehicles.
 - C. Introduce the specified additional Permit Classes as described in the Northern Beaches Residential Parking Permit Framework, detailed below:
 - a. Business Parking Permit – restricted to vehicles registered to the business and used for the primary activity of the business, subject to off-street space availability.
 - b. Car Share Parking Permit – floating permit to facilitate the uptake of Car Share as a mobility service.
 - D. Work in partnership with the charitable / volunteer organisations to determine eligibility for permits and consider the issue of special use permits for these organisations.
 - E. Prepare a report detailing the outcome of the engagement period and presenting the steps towards implementation in each of the precincts.
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REPORT

BACKGROUND

Council endorsed the recommendations of the report on 16 April 2019 to commence the detailed review of the current schemes that were introduced around the Manly CBD commencing in June 1985 to give priority to residents for on-street parking near their homes. At the time of implementation these schemes were consistent with the guidance provided by Roads and Traffic Authority (now Roads and Maritime Services). However, the guidelines have changed and these schemes do not meet the current standard. A parking permit scheme is intended to achieve the following objectives:

- Improve amenity for particular classes of road users who do not have a sufficient amount of off-street parking facilities or unrestricted on-street parking facilities available.
- Provide reasonable on-street car parking spaces for road users.
- Provide parking schemes to manage extreme demands for parking that would otherwise be placed on the road system.
- Provide an appropriate mix of on-street parking spaces in residential streets and in streets close to commercial centres.
- Support regional transport objectives and strategies that have been framed with commuters in mind.
- Increase public transport usage by converting those unrestricted kerb side parking spaces in residential areas into restricted parking spaces such as permissive parking spaces or pay parking spaces where appropriate.

As a result of a request received from the RMS to review the current operations of the Manly Residential Parking Permit Scheme, a review and desktop audit of the ten identified scheme areas in Manly was undertaken to determine compliance with RMS Parking Permit Guidelines. The ten scheme areas are listed below with the number of permits issued and available on-street parking spaces. The final off-street audit data is being reviewed with approximately 95 % completed.

Scheme Area	Off Street Spaces **	On-Street Spaces	Permits Issued*
Little Manly	1080	741	2,036
Balgowlah (including Ethel Street)	62	66	67
Tower Hill and Extension	782	585	2,361
Isthmus	233	268	1,032
Ocean Beach	1163	1,097	3,045
Fairy Bower	741	246	1,360
Ivanhoe Park and Extension	808	809	1,588
TOTAL	4,869	3,812	11,489

** Audit is 95% complete - * Based on system reporting

The recent stage of engagement has provided a detailed insight into the scheme areas and the issues affecting the particular areas and the inner precinct commuter migrations during the average day. The engagement report attachment contains the comments from the engagement sessions, written submissions and online comments from the project page.

Council is planning a staged approach to implementation of the reforms to allow the community to transform the way they manage parking. The current approach does not meet the requirements of the RMS guidelines, which was the subject of some discussion during the recent engagement. The process for approval of schemes relies on the approval of RMS, either at the Northern Beaches Council Local Traffic Committee or at the Regional Traffic Committee level if required.

The initial changes would see a tightening of the eligibility requirements, linking the permit to a registration and address within the scheme area. The Northern Beaches Residential Parking Permit Framework will provide the guidance to allocate dedicated permits for visitors, along with permits to assist the community by providing parking for the day-to-day needs, including Carers, trades, and support worker permits as detailed below:

- Visitor's Parking Permits (trial) – single day use and available in books of five and ten (based on period of residence) on a scratch and use basis.
- Tradesperson Parking Permit – purchased on a needs basis by the week (or part thereof to a maximum of three weeks but not consecutive weeks).
- Carers Parking Permits – assigned to the property for Carers as defined by the NSW Carers (Recognition) Act 2010.
- Support Worker Parking Permit – assigned to registered Care Providers vehicles.

Council will also formalise the Business Permit and Car Share Permits to clearly manage these users outside of the current residential parking permit scheme.

- Business Parking Permit – restricted to vehicles registered to the business and used for the primary activity of the business, subject to off-street space availability.
- Car Share Parking Permit – floating permit to facilitate the uptake of Car Share as a mobility service.

Further work may be required to provide tailored schemes for each of the precinct area, to address one of the key themes that came out of the engagement sessions. Boundaries and time restrictions need to be considered moving forward to provide a tailored solution for the residents to improve the schemes for their parking needs. This will be addressed following assessment of the effectiveness of the initial changes.

CONSULTATION

Staff have conducted a series of drop in sessions to allow the communities, both within the scheme areas and those in the nearby streets that are currently impacted through the reallocation of parking to unrestricted zones close to the precinct boundaries. The opportunity to provide comment through the online platform was also available, as was the ability to detail their concerns in a written submission. The engagement report details the submissions across all the tools that the project team have used to date.

The next stage of community consultation will commence in September 2019 on the Draft Northern Beaches Parking Permit Framework. The engagement is designed to inform the community on the changes proposed and how this could be implemented moving forward.

TIMING

Council staff will conduct a community engagement program on the framework prior to reporting back to Council, with the current target for the November meeting. The proposed implementation of any approved changes is detailed in the table below.

Scheme Area	Renewal to Commence	Proposed changes Commence
Little Manly	2 December 2019	1 February 2020
Balgowlah	2 December 2019	1 February 2020
Isthmus	6 January 2020	1 March 2020
Ocean Beach	3 February 2020	1 April 2020
Tower Hill + Extension	2 March 2020	1 May 2020
Ethel Street	6 April 2020	1 June 2020
Fairy Bower	4 May 2020	1 July 2020
Ivanhoe Park + Extension	1 June 2020	1 August 2020

LINK TO COUNCIL STRATEGY

This report related to the following Community Strategic Plan outcomes:

- Transport, Infrastructure and Connectivity:
Goal 17 Strategy c – Improve parking options in centres, villages and places.
- Good Governance:
Goal 19 Strategy b – Establish a strong corporate governance framework to ensure decisions and transactions are ethical, efficient, and fair.

It also relates to the adopted MOVE - Transport Strategy specifically actions 5.1 - Develop local parking management plans for town and village centres including higher turnover parking in areas of high demand and 5.2 - Regularly review local parking management for high visitations places such as beaches, parks and recreational areas.

FINANCIAL CONSIDERATIONS

The Council's current adopted 2019/20 fees and charges for parking permits be implemented at the time of renewal of permits.

SOCIAL CONSIDERATIONS

It is expected that introducing these changes to the operation of the existing Manly Residential Parking Permit Schemes, is likely to create some level of community concern as Council moves towards implementing a more compliant scheme that better addresses the needs of the community to improve parking availability.

ENVIRONMENTAL CONSIDERATIONS

No environmental issues are expected with this project.

GOVERNANCE AND RISK CONSIDERATIONS

The Manly Parking Permit Scheme does not comply with the current RMS Parking Permit Guidelines, therefore, the existing scheme may be outside of RMS established policy.

As well as the ongoing impact of difficulties for residents in these areas not being able to find suitable parking within reasonable distances of their property.