

Proposed Crown Reserve Land Categories August 2020

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Background

The introduction of the Crown Land Management (CLM) Act 2016 allows Crown land managed by Council to be managed in line with Council Community land as per the Local Government (LG) Act 1993.

Following an extensive review into the management of Crown land, the CLM Act 2016 was passed and came into effect on 1 July 2018. Previous Crown land legislation was complex and included eight different pieces of legislation. The new CLM Act:

- reduces red tape and duplication in managing Crown land
- improves certainty and clarity about legal requirements
- supports greater community involvement in local decisions made about Crown land
- formalises opportunities and processes for community involvement and engagement
- recognises and support Aboriginal involvement in the management of Crown land.

The transition requires the affected Crown reserves to be managed via a Plan of Management (PoM). The first step is to assign land categories in accordance with the LG Act.

This document contains proposed land categories for 35 Crown reserve for the purpose of community consultation. It is important to note that many of the Crown reserves have previously been included within a PoM and several have already been categorised. In these cases, the existing land categories are recommended.

This initial categorisation process does not facilitate any change in land use. The process calls for the assigning of the most appropriate land category to reflect existing use only. Any significant change of use would occur when a future PoM is developed or updated. This would involve community consultation and a public hearing would be required should a change of category be proposed.

Following community consultation, a report will be prepared for Council recommending land categories for approval, together with a summary of community feedback.

Local Government Act 1993 Land Categories

The five land categories are:

- Park
- Natural Area
- Sportsground
- General Community Use
- Area of Cultural Significance

The category of Natural Area is further broken down into five subcategories:

- Bushland
- Foreshore
- Wetland
- Escarpment
- Watercourse



Natural Area subcategories are not required to be allocated at this stage. They can be identified when future PoM are developed or updated.

To guide the categorisation process, the definitions of the Local Government Act 1993 - Land Category Objectives can be found in Appendix 1.

The NSW Department of Planning, Industry and Environment (formerly Department of Industries) Initial Categorisation - Categories Guidance for Reserve Purpose(s) can be found in Appendix 2.

Assigning land categories

Proposed land categories should consider the following:

- They represent current/existing use.
- Multiple categories are permitted where they best represent current/existing use.
- They cannot represent desired future use (this can be considered later when a PoM is developed).
- They relate to the reserve purpose.
- They relate most closely to the Local Government Act category objectives.
- They consider the characteristics of the land.
- The category of 'Area of Cultural Significance' can be overlayed over another category.

Where possible, land categories are proposed to be consistent across the Northern Beaches. However, where categories already exist within a PoM then no change to the PoM categories are proposed at this stage. Any inconsistencies can be addressed when the affected PoM are updated in the future. Examples of consistent land categories for future land categorisations include but are not limited to:

Land use	Proposed category
Golf Course	Sportsground
Sports buildings	Sportsground
Car park	General Community Use
Road	General Community Use
Surf Life Saving Club	General Community Use
Bushland	Natural Area
Foreshore	Natural Area
Playgrounds	Park

Further details on the process for assigning initial land categories can be found in the Crown Land Manager Fact Sheet in Appendix 3.



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Proposed Crown reserve land categories

Allambie Heights

1. Manly Warringah War Memorial State Park including Aquatic Reserve

Reserve/Dedication	68892
Purpose/s	Public Recreation
Proposed categorisation	Natural Area (green) Sportsground (orange) General Community Use (purple) Park (blue) Area of Cultural Significance overlay (brown hatching)

Justification for assigned categorisation

Sportsground – applying to the golf course and associated facilities as well as the baseball fields and associated facilities and car park in the north of the reserve as these most closely align with the category objectives encompassing use for organised and informal sporting activities and games. Strong regard is given to the leafy nature of the car park which contains mature trees and the vegetation on the golf course as well as the surrounding natural environment. These are protected by relevant legislation and policies.

General Community Use – applying to the Warringah Aquatic Centre and Manly Dam office / depot as these most closely align with the category objectives encompassing use as facilities to meet the current needs of the local community and of the wider public.

Park – applying predominantly to the larger Section 1 picnic area within Manly Dam, including the playground, boat ramp and adjoining car parks as these most closely align with the category objectives as providing for passive recreational games or pastimes.

Natural area – applying to the bushland and watercourse including the sensitive bushland surrounding the baseball fields at Aquatic Reserve and the smaller Section 2, 3 and 4 picnic areas and associated car parks and amenities - in line with the category objectives to provide for community use of and access to the land in such a manner as will minimise and mitigate any disturbance caused by human intrusion. Note that the bushland contains extensive mountain bike and walking trails and the waterbody supports use for water skiing.

Area of Cultural Significance – overlayed over the area that falls within the boundary of the existing Manly Warringah War Memorial Park PoM (2014) which does not include Aquatic Reserve.

The aim of the Area of Cultural Significance overlay is to acknowledge and preserve the reserve as a war memorial park as per the Manly Warringah War Memorial Park PoM. Also to acknowledge the significant Aboriginal culture and heritage of the reserve, including the golf course, which is evident through the many Aboriginal sites.

The Area of Cultural Significance overlay is not proposed to apply to Aquatic Reserve which historically serves a different purpose, facilitating more active sport and recreation at the aquatic centre and baseball fields. Aquatic Reserve is mentioned in the former Warringah Council Sportsground PoM. There are no known recorded Aboriginal sites at Aquatic Reserve. Aquatic Reserve is largely highly disturbed and the likelihood of locating unrecorded Aboriginal sites is low. While acknowledging that the whole of the Northern Beaches could be considered an Aboriginal cultural landscape, the Aboriginal Heritage Office supports the exclusion of Aquatic Reserve from the Area of Cultural



Significance overlay.

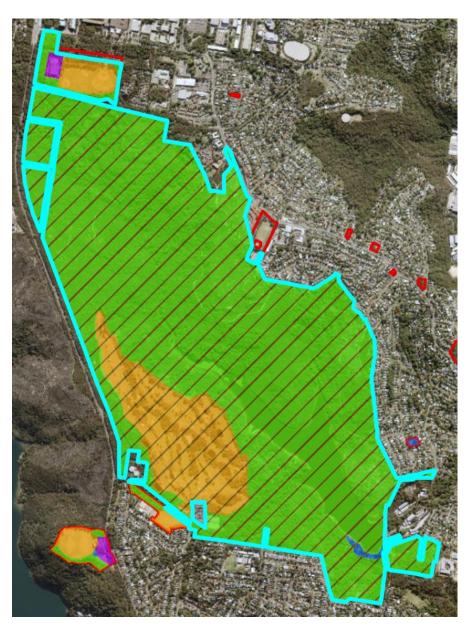
It is noted that there is some sensitive bushland within Aquatic Reserve, however, this does not fit with the category objectives of Area of Cultural Significance. The bushland areas are proposed to be categorised as Natural Area as mentioned above. Instead additional reserve purposes are requested (see below) to offer additional recognition of the natural values of the whole reserve, including Aquatic Reserve.

Additional Reserve Purposes

The Manly Warringah War Memorial Park PoM (2014) indicates that additional reserve purposes would be appropriate to better reflect the natural values of the Park. Recommended additional reserve purposes are 'Environmental Protection' and 'Preservation of Native Flora and Fauna.'

Community Engagement

The categories for Crown reserve 68892 have been proposed following discussions at several meetings of the Manly Warringah War Memorial State Park Advisory Committee. The Aboriginal Heritage Office were consulted regarding the Area of Cultural Significance overlay.





2. Maroa Reserve

Reserve/Dedication	79597
Purpose/s	Public Hall Public Recreation
Proposed categorisation	Park (blue)

Justification for assigned categorisation

Park – applying to the whole reserve as per the Warringah Generic Parks PoM.

There has never been a hall on the site and there are no plans to construct a hall here.





Balgowlah

3. Balgowlah Golf Course and Balgowlah Park

Reserve/Dedication	500194
Purpose/s	Access to Water Public Recreation Community Purposes
Proposed categorisation	Sportsground (orange) Natural Area (green)

Justification for assigned categorisation

Sportsground – applying to the majority of the reserve including the golf course, oval, scout hall, amenities block, cricket practice nets and other associated facilities as these most closely align with the category objectives encompassing use for organised and informal sporting activities and games.

Natural Area - for the riparian zone of Burnt Bridge Creek.





Balgowlah Heights

4. Forty Baskets

Reserve/Dedication	500214
Purpose/s	Public Recreation
Proposed categorisation	Natural Area (green) Park (blue)

Justification for assigned categorisation

Natural Area – applying to the beach and foreshore.

Park – applying to the grassed areas, playground and pathways as these most closely align with the category objectives that provide for passive recreational games or pastimes.





5. Nolan Place Reserve

Reserve/Dedication	83644
Purpose/s	Public Recreation
Proposed categorisation	Natural Area (green)

Justification for assigned categorisation

Natural Area – applying to the whole reserve. Reserve is west of Tania Park.





6. Tania Park

Reserve/Dedication	93912
Purpose/s	Public Recreation
Proposed categorisation	Sportsground (orange) Park (blue) General Community Use (purple) Natural Area (green)

Justification for assigned categorisation

Sportsground – applying to the playing fields and associated club house as these most closely align with the category objectives encompassing use for organised and informal sporting activities and games.

Park – applying to the playground and BBQ facilities as these most closely align with the category objectives that provide for passive recreational games or pastimes.

General Community Use – applying to the car park and road as facilities that meet the needs of the local community to assist in accessing public recreation and sporting opportunities.

Natural Area – applying to the bushland areas.





Beacon Hill

7. Beacon Hill Oval

Reserve/Dedication	45625
Purpose/s	Public Recreation
Proposed categorisation	Sportsground (orange)
	Natural Area (green)
	General Community Use (purple)

Justification for assigned categorisation

This reserve and the proposed categories are largely covered under the Warringah Sportsground PoM and the Warringah Generic Bushlands PoM.

Natural Area – applying to the bushland

Sportsground – applying to the sportsfields and associated car park and sports buildings as these most closely align with the category objectives encompassing use for organised and informal sporting activities and games.

General Community Use – applying to the scout hall as a facility that meets the needs of the local community in relation to public recreation and the physical, cultural, social and intellectual welfare or development of members of the public.

Note that the adjacent Beacon Hill Memorial Hall falls outside of the boundary of this reserve.





8. Governor Phillip Lookout

Reserve/Dedication	85716
Purpose/s	Promotion of the study and the preservation of native flora and fauna Public Recreation
Proposed categorisation	Natural Area (green)
	Area of Cultural Significance (brown)

Justification for assigned categorisation

Governor Phillip Reserve is listed on the NSW Heritage register. The description of the area includes:

"A sandstone marker wall with bust of Governor Phillip and historical information plaques are located at the base of the stairs leading to the summit of Beacon Hill from the car park off Warringah Road. Governor Phillip Lookout has historical significance as a high point in the northern beaches region from which sweeping panoramic views have been gained from early times in the settlement of the colony of NSW, and on which a trigonometrical station was established in 1881."

The sandstone wall with bust falls just outside the boundary of reserve 85715, however, an area has been proposed to be categorised as Area of Cultural Significance to provide a buffer and in case of boundary data inaccuracies.

Categories requested are:

Area of Cultural Significance – applying to the area adjacent the sandstone wall and bust as well as a section of the top lookout comprising the plaque and flagpole. **Natural Area** – applying to the majority of the reserve which is predominantly bushland.





Belrose

9. Waldon Oval

Reserve/Dedication	73551
Purpose/s	Public Recreation
Proposed categorisation	Sportsground (orange)

Justification for assigned categorisation

Sportsground – applying to the whole reserve which comprises a sportsfield, sports building and associated facilities as these most closely align with the category objectives encompassing use for organised and informal sporting activities and games. The proposed category is as per the Warringah Sportsground PoM.





10. Wearden Road Reserve

Reserve/Dedication	89175
Purpose/s	Community Centre Public Recreation
Proposed categorisation	General Community Use (purple)

Justification for assigned categorisation

General Community Use – applying to the whole reserve which provides parking for the adjacent sportsfields. Car park facilities are proposed to be upgraded and amenities provided. The proposed category most closely aligns with the category objectives to provide facilities to meet the needs of the local community.

There are no plans to build a community centre at this location.





Coasters Retreat

11. Coasters Retreat Wharf (surrounds)

Reserve/Dedication	1010810
Purpose/s	Access
Proposed categorisation	Natural Area (green)

Justification for assigned categorisation

Natural Area – applying to the whole reserve which comprises predominantly water surrounding the Coasters Retreat Wharf. A small section of the wharf falls within the reserve.





Church Point

12. Church Point Reserve (part)

Reserve/Dedication	100084
Purpose/s	Public Recreation
Proposed categorisation	Park (blue) Natural Area (green)

Justification for assigned categorisation

Park – applying to the grassed area which includes seating in line with the category objectives to encourage and facilitate recreational, cultural, social and educational pastimes and activities.

Natural Area – applying to the foreshore and waterway.





Clontarf

13. Clontarf Reserve

Reserve/Dedication	85244
Purpose/s	Public Recreation
Proposed categorisation	Park (blue)
	Natural Area (green)
	General Community Use (purple)

Justification for assigned categorisation

Park – applying to the main picnic area of Clontarf Reserve including the playground and main grassed areas along the foreshore in line with the category objectives to encourage and facilitate the recreational, cultural, social, educational pastimes and activities, and to provide for passive recreational activities or pastimes and for the casual playing of games. **Natural Area** – applying to foreshore and bushland.

General Community Use – applying to area required for accessing Clontarf Marina as well as the café and car parks at Clontarf Reserve which provide facilities that meet the needs of the local community and of the wider public.

The Clontarf Beach Landscape Masterplan (adopted August 2019) identifies a change to the configuration of the car park. Proposed category mapping is in line with the adopted Masterplan.





Collaroy

14. Collaroy Beach

Reserve/Dedication	79606
Purpose/s	Public Recreation Coastal Protection
Proposed categorisation	Natural Area (green) General Community Use (purple) Park (blue)

Justification for assigned categorisation

This reserve is covered by the Warringah Ocean Beaches PoM. Categories requested in line with the PoM are:

General Community Use – applying to the Surf Life Savings Club and Swim Club building which provide facilities that meet the needs of the local community and of the wider public.

Park – applying to the promenade and car park section to the south of the Swim Club which encourage and facilitate recreational, cultural, social and educational pastimes and activities. The promenade continues beyond the reserve boundary and to the adjacent parkland and a playground.

Natural Area – applying to the beach, dunes and foreshore.





Left image: whole reserve Right image: southern section



15. Griffith Park

Reserve/Dedication	500065
Purpose/s	Public Recreation
Proposed categorisation	Natural Area (green) Sportsground (orange) General Community Use (purple)
	Park (park)

Justification for assigned categorisation

An adopted PoM exists for Griffith Park, however, land categories were not stipulated in the PoM. Categories have been assigned in line with a preferred consistent application of categories across similar Crown and Community land under Council's jurisdiction.

Sportsground – applying to the golf course, oval, tennis courts and associated facilities as these most closely align with the category objectives encompassing use for organised and informal sporting activities and games.

General Community Use – applying to the Surf Life Saving Club, Long Reef Golf Club, communications building, helipad, Fisherman's hut, car parks and road as these provide facilities that meet the needs of the local community and the wider public.

Park – applying to the off-leash dog area, playground and grassed area as these encourage and facilitate recreational and social pastimes and activities.

Natural Area – applying to the bushland, foreshore, beach and escarpment.





Cromer

16. St Matthews Farm

Reserve/Dedication	58429
Purpose/s	Public Recreation
Proposed categorisation	Sportsground (orange) Natural Area (green)

Justification for assigned categorisation

This reserve is covered by the Dee Why Valley and South Creek Corridor PoM. Categories requested in line with the PoM are:

Sportsground – applying to the sportsfields and associated facilities as well as the skatepark, as these most closely align with the category objectives encompassing use for organised and informal sporting activities and games.

Natural Area – applying to the bushland.





Cromer/Narraweena

17. Lillihina and Nalya Reserves

Reserve/Dedication	90013
Purpose/s	Public Recreation
Proposed categorisation	Park (blue) Natural Area (green)

Justification for assigned categorisation

This reserve comprises sections of Nalya and Lillihina Reserves. Requested categories are as per the existing PoM.

Park – applying to Nalya Reserve and part of Lillihina Reserve in line with the Warringah Generic Parks PoM as these areas align with the category objectives to encourage and facilitate recreational and social activities and pastimes and to provide for the casual playing of games.

Natural Area – applying to part of Lillihina Reserve as per the Warringah Generic Bushlands PoM and in line with the category objectives which include providing for community use of and access to the land in such a manner as will minimise and mitigate any disturbance caused by human intrusion.





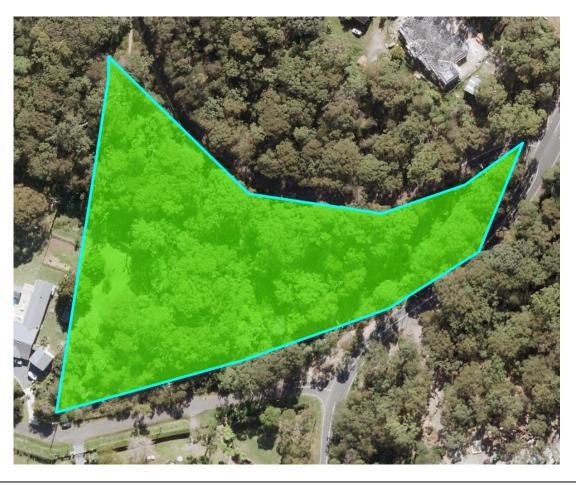
Duffys Forest

18. Rhoker Reserve

Reserve/Dedication	80804
Purpose/s	Public Recreation Water Supply
Proposed categorisation	Natural Area (green)

Justification for assigned categorisation

Natural Area – applying to the whole reserve as per the Warringah Urban Bushland PoM.





Freshwater

19. McKillop Park

Reserve/Dedication	145
Purpose/s	Public Recreation
Proposed categorisation	Park (blue) Natural Area (green) General Community Use (purple)

Justification for assigned categorisation

The majority of reserve 145 falls within the Warringah Ocean Beaches PoM and has been categorised previously. However, a small section of the rocky foreshore had not been categorised. The missing section of rocky foreshore has been added to the Natural Area categorisation. All other proposed categories are as per the adopted PoM.

Natural Area – applying to the bushland, escarpment and rocky foreshore. Park – applying to the swim club, rock pool and car parks. General Community Use – applying to the road.





Ingleside

20. 18 Walter Road

Reserve/Dedication	77336
Purpose/s	Sanitary Purposes
Proposed categorisation	General Community Use (purple) Natural Area (green)

Justification for assigned categorisation

Natural Area – applying to the majority of the reserve which is bushland.

General Community Use – applying to the communications tower and road which provide facilities to meet the needs of the local community and of the wider public.

There is no known active waste management on the site as per the original reserve purpose.





Manly/Fairlight

21. Manly Wharf to North Harbour Reserve, including West Esplanade

Reserve/Dedication	86015
Purpose/s	Public Recreation
Proposed categorisation	Park (blue)
	General Community Use (purple)
	Natural Area (green)

Justification for assigned categorisation

Natural Area – applying to the foreshore areas including beaches and escarpment.

Park – applying to the parkland, picnic areas, walkway, grassed, heritage plaques and bus shelters of West Esplanade as well as the walkway towards North Harbour Reserve, as these most closely align with the category objectives to encourage, promote and facilitate recreational, cultural, social and educational pastimes and activities, and to provide for passive recreational activities or pastimes.

General Community Use – applying to the section covering Manly Wharf forecourt and restaurants, Manly Art Gallery, Manly Waterworks, amenities building and pavilion building which provide facilities to meet the needs of the local community and of the wider public and in relation to purposes for which a lease, licence or other estate may be granted in respect of the land.





Manly

22. Manly Wharf to Skiff Club, including East Esplanade

Reserve/Dedication	83729
Purpose/s	Public Recreation
Proposed categorisation	Park (blue) General Community Use (purple)

Justification for assigned categorisation

Park – applying to the foreshore parkland area which includes a playground and fitness equipment as these most closely align with the category objectives to encourage, promote and facilitate recreational, cultural, social and educational pastimes and activities, and to provide for passive recreational activities or pastimes.

General Community Use – applying to the Manly Wharf Forecourt, road, bus shelter and Visitor Information Centre. Also applying to the area including and adjacent to the built structures of the Manly 16ft Skiff Club, Manly Yacht Club and Rowing Club. Each of these provide facilities to meet the needs of the local community and of the wider public and in relation to purposes for which a lease, licence or other estate may be granted in respect of the land.





23. Queenscliff to Manly Beach Foreshore

Reserve/Dedication	60612
Purpose/s	Public Recreation
Proposed categorisation	Natural Area (green)

Justification for assigned categorisation

Natural Area – applying to the beach as per the Manly Ocean Beaches PoM.





24. Shelly Beach Reserve

Reserve/Dedication	31732
Purpose/s	Public Recreation
Proposed categorisation	Natural Area (green)
	Park (blue)
	General Community Use (purple)

Justification for assigned categorisation

Natural Area – applying to the foreshore, beach, headland and bushland areas.

Park – applying to the promenade linking Fairy Bower to Shelly Beach and the grassed picnic area as these most closely align with the category objectives to encourage, promote and facilitate recreational, cultural, social and educational pastimes or activities.

General Community Use – applying to the rock pool, car park, access road, restaurant buildings and amenities as these provide facilities to meet the needs of the local community and of the wider public. The category also allows for the purposes for which a lease, licence or other estate may be granted for the restaurant.





Mona Vale

25. Mona Vale Golf Course and beach

Reserve/Dedication	45244
Purpose/s	Public Recreation
Proposed categorisation	Sportsground (orange) Natural Area (green)

Justification for assigned categorisation

Sportsground – applying to the golf course and associated facilities as these most closely align with the category objectives encompassing use for organised and informal sporting activities and games.

Natural Area – applying to the beach and foreshore, including the pathway between the dunes and golf course to provide for community use in such a manner as will minimise and mitigate any disturbance caused by human intrusion.





North Narrabeen

26. Bilarong Reserve (part)

Reserve/Dedication	59970
Purpose/s	Public Recreation
Proposed categorisation	Natural Area (green)

Justification for assigned categorisation

Natural Area – applying to the whole reserve which comprises bushland and foreshore at Narrabeen Lagoon, with a shared path. Adjacent Bilarong Reserve to the east.





27. Katoa Reserve

Reserve/Dedication	80154
Purpose/s	Public Hall Public Recreation
Proposed categorisation	Park (blue)

Justification for assigned categorisation

Park – applying to the whole reserve as per the Pittwater Parks and Playgrounds PoM. There is a playground, picnic shelters and BBQs and these most closely align with the category objectives to encourage, promote and facilitate recreational, cultural, social and educational pastimes and activities.

There has never been a hall on the site and there are no plans to construct a hall.





Palm Beach

28. Governor Phillip Park x 3 reserves

Reserve/Dedication	56217 Governor Phillip Park (south)
	61140 Governor Phillip Park (mid)
	64483 Governor Phillip Park (north)
Purpose/s	Public Recreation
Proposed categorisation	Sportsground (orange)
	General Community Use (purple)
	Park (blue)
	Natural Area (green)

Justification for assigned categorisation

Sportsground – applying to the golf course and associated facilities as these most closely align with the category objectives encompassing use for organised and informal sporting activities and games.

Park – applying to the playground, parkland areas and western edge of golf course which is outside the lease area for the golf course. These uses most closely align with the category objectives to encourage, promote and facilitate recreational, cultural, social and educational pastimes or activities.

General Community Use – applying to the Surf Life Saving Club, restaurants, roads and car parks as these provide facilities to meet the needs of the local community and of the wider public and to allow for the purposes for which a lease, licence or other estate may be granted over the land.

Natural Area – applying to the bushland, dunes, foreshore and beach in line with the category objectives which include providing for community use of and access to the land in such a manner as will minimise and mitigate any disturbance caused by human intrusion.





29. Pittwater Park

Reserve/Dedication	60988
Purpose/s	Public Recreation
Proposed categorisation	Park (blue)
	Natural Area (green)
	General Community Use (purple)

Justification for assigned categorisation

Natural Area – applying to the beach/foreshore.

Park – applying to the grassed park area including the playground as these most closely align with the category objectives to encourage, promote and facilitate recreational, cultural, social and educational pastimes and activities, and to provide for passive recreational activities or pastimes.

General Community Use – applying to the car parks as these provide facilities to meet the needs of the local community and of the wider public.





30. Sunrise Reserve (part)

Reserve/Dedication	100205
Purpose/s	Public Recreation
Proposed categorisation	Natural Area (green)

Justification for assigned categorisation

Natural Area – applying to the whole reserve as per the Pittwater Urban Bushland - Volume 2 North Ward Reserves.





Queenscliff

31. Aitken Reserve (part)

Reserve/Dedication	100228
Purpose/s	Public Recreation
Proposed categorisation	Park (blue) Natural Area (green)

Justification for assigned categorisation

This narrow parcel is a section of Aitken Reserve along Queenscliff Lagoon. Categories requested are as per Warringah Generic Parks PoM.

Park - for the pathway along the water's edge as this most closely aligns with the category objectives to encourage and facilitate recreational, cultural and social pastimes and activities.

Natural Area - for the foreshore/waterway.





Seaforth

32. Bantry Reserve

Reserve/Dedication	91279
Purpose/s	Public Recreation
Proposed categorisation	Natural Area (green)
	Sportsground (orange)

Justification for assigned categorisation

Natural Area – applying to the bushland in the north western section of the reserve. **Sportsground** – applying to the sportsfields and associated facilities as these most closely align with the category objectives encompassing use for organised and informal sporting activities and games.





33. Seaforth Oval

Reserve/Dedication	R89212
Purpose/s	Public Recreation
Proposed categorisation	Natural Area (green)
	Sportsground (orange)
	Park (blue)
	General Community Use (purple)

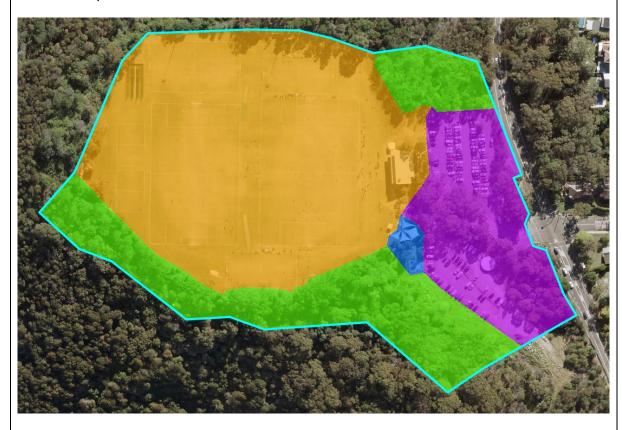
Justification for assigned categorisation

Sportsground – applying to the sportsfields and associated sports building and facilities as these most closely align with the category objectives encompassing use for organised and informal sporting activities and games.

General Community Use – applying to the car parks as these provide facilities to meet the needs of the local community and of the wider public.

Natural Area – applying to the bushland.

Park – applying to the playground and basketball court as these most closely align with the category objectives to encourage, promote and facilitate recreational, cultural, social and educational pastimes and activities.





Appendix 1. Local Government Act 1993 - Land Category Objectives

See separate attachment



Appendix 2. Initial Categorisation - Categories Guidance for Reserve Purpose(s)

See separate attachment



Appendix 3. Initial Categorisation - Crown Land Manager Fact Sheet

See separate attachment